

8 June 1967

D-R-A-F-TTERMS OF REFERENCE FOR TARGET-
ORIENTED DISPLAY1. Purpose of Display

A Target-Oriented Display will be developed that shows how U.S. intelligence resources are directed against major intelligence targets. The purpose of the display is to provide a basis for *and* selective analyses designed to test the need for and effective and efficient use of these resources. The data to be displayed are intended to be used for intelligence planning and not directly for making program or budget decisions.

The initial display will be designed under the guidance of an ad hoc committee composed of representatives of the Secretary of Defense, the Director of Central Intelligence and the Director of the Bureau of the Budget (the Principals).

The Display will include the resources of the Consolidated Cryptologic Program, Consolidated Intelligence Program, National Reconnaissance Program and the Central Intelligence Agency program excluding Covert Action. In addition, the display will include the resources of the [redacted] and the SR-71 program.

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2. Format of the Display

The principal display will relate intelligence functions to targets in order to show how U.S. intelligence resources (by dollars and manpower) have been and currently are targeted against countries and regions. For the Soviet Union, China, and possibly other selected countries or regions, resources will be displayed in greater detail against military, economic, political and possibly other targets. The selection of the data to be displayed will depend on evaluation of the significance of such data, its meaningfulness, the practicability of acquiring relevant data, and the DCI's judgment concerning the security factors involved.

The functions to be displayed will include various types of:

- Collection
- Processing
- Production
- Mapping & Charting
- Research & Development
- Counterintelligence & Investigative Activities
- General Support

In addition to the principal display, the dollars and manpower of the programs identified in part 1., above, will be displayed by financial categories, including Investment, Operating Expenses and Research and Development.

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3. Time Period Covered by Initial Display

The display will be prepared initially for FY 68 and FY 69. The FY 68 resources will be displayed as approved in June 1967. The FY 69 resources will reflect recommendations of the Primary Action Officers for the CIP, CCP and NRP and the 1969 Budget submission to the BOB for the CIA program.

4. Preparation of the Initial Display

The initial display will be prepared in the following three phases. The time schedule indicated below is approximate and will be changed as mutually agreed by the representatives of the Principals.

a. During the first phase, which will last until _____, the committee will prepare general guidance, including the specification of both targets and functional subdivisions. The general guidance will be disseminated to the agencies concerned as part of the calls for data submissions which the committee will cause to be issued.

b. During the second phase, which will last until _____, CIA, DIA, NRO and NSA will prepare individual data displays. Each agency will determine the methods for allocating resources in accordance with the general guidance prepared by the committee. In this connection, each agency, in consultation with the D/DCI/NIPE as the designated representative of the DCI for this purpose, will

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determine the handling of compartmented information. The completed agency displays will be submitted to the D/DCI/NIPE.

c. During the third phase, which will last until _____ the NIPE staff will aggregate the data, adjusting and refining it as necessary to blend into a consolidated display, and will consult with the submitting agencies on any refinements of data necessary to achieve maximum comparability. The end result will be the transmission of the consolidated TOD and a report describing the method of preparation and discussing the display and its limitations to the ad hoc TOD committee or its successor.

5. Use of the Consolidated Display

The successor to the ad hoc TOD committee (i.e., the Review Group of the Foreign Intelligence Resources Board), which is to be established in the immediate future and which will start to function by the time the consolidated TOD has been prepared, will receive the initial TOD and will take action thereon as set forth in detail in the attachments to these terms of reference.

6. Security

Whether or not the Target-Oriented Display materials will require a distinct security classification and control system will be determined by the Director of Central Intelligence in connection with the evaluation of the completed display.

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The Director of Central Intelligence will refine and summarize display data for appropriate presentations by himself or the Secretary of Defense to the BoB, the PFIAB and the Congress.

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